



KEN PAXTON
ATTORNEY GENERAL OF TEXAS

December 27, 2016

Ms. Audrey R. Shakra
Counsel for Region 4 Education Service Center
Thompson & Horton, LLP
3200 Southwest Freeway, Suite 2000
Houston, Texas 77027

OR2016-28395

Dear Ms. Shakra:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 639385.

The Region 4 Education Service Center (the "center"), which you represent, received a request for information related to specified intergovernmental agreements. You state you have released some information. Although the center takes no position as to whether the submitted information is excepted under the Act, you state release of this information may implicate the proprietary interests of the National Intergovernmental Purchasing Alliance ("National IPA"). Accordingly, you state you notified National IPA of the request for information and of its right to submit arguments to this office as to why the information at issue should not be released. *See* Gov't Code § 552.305(d); *see also* Open Records Decision No. 542 (1990) (statutory predecessor to section 552.305 permits governmental body to rely on interested third party to raise and explain applicability of exception in the Act in certain circumstances). We have received comments from National IPA. We have reviewed the submitted information and the submitted arguments.

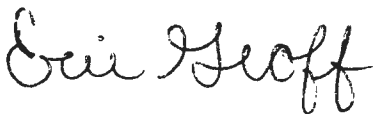
National IPA argues a portion of its information is subject to section 552.104(a) of the Government Code. Section 552.104(a) excepts from disclosure "information that, if released, would give advantage to a competitor or bidder." Gov't Code § 552.104(a). In considering whether a private third party may assert this exception, the supreme court reasoned because section 552.305(a) of the Government Code includes section 552.104 as an example of an exception that involves a third party's property interest, a private third party may invoke this exception. *Boeing Co. v. Paxton*, 466 S.W.3d 831 (Tex. 2015). The "test under section 552.104 is whether knowing another bidder's [or competitor's information] would be an advantage, not whether it would be a decisive advantage." *Id.* at 841. National IPA states it has competitors. In addition, National IPA indicates its competitors will benefit

from the release of its information. For many years, this office concluded the terms of a contract and especially the pricing of a winning bidder are public and generally not excepted from disclosure. Gov't Code § 552.022(a)(3) (contract involving receipt or expenditure of public funds expressly made public); Open Records Decision Nos. 541 at 8 (1990) (public has interest in knowing terms of contract with state agency), 514 (1988) (public has interest in knowing prices charged by government contractors), 494 (1988) (requiring balancing of public interest in disclosure with competitive injury to company). *See generally* Freedom of Information Act Guide & Privacy Act Overview, 219 (2000) (federal cases applying analogous Freedom of Information Act reasoning that disclosure of prices charged government is a cost of doing business with government). However, now, pursuant to *Boeing*, section 552.104 is not limited to only ongoing competitive situations, and a third party need only show release of its competitively sensitive information would give an advantage to a competitor even after a contract is executed. *Boeing*, 466 S.W.3d at 831, 839. After review of the information at issue and consideration of the arguments, we find National IPA has established the release of its information, which we have marked, would give advantage to a competitor or bidder. Thus, we conclude the center may withhold National IPA's information we have marked under section 552.104(a) of the Government Code.¹ As no other exceptions to disclosure are raised, the center must release the remaining information.

This letter ruling is limited to the particular information at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other information or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For more information concerning those rights and responsibilities, please visit our website at http://www.texasattorneygeneral.gov/open/orl_ruling_info.shtml, or call the Office of the Attorney General's Open Government Hotline, toll free, at (877) 673-6839. Questions concerning the allowable charges for providing public information under the Act may be directed to the Office of the Attorney General, toll free, at (888) 672-6787.

Sincerely,



Erin Groff
Assistant Attorney General
Open Records Division

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¹As our ruling is dispositive, we need not address National IPA's remaining arguments against disclosure of this information.

Ref: ID# 639385

Enc. Submitted documents

c: Requestor
(w/o enclosures)

Third Party
(w/o enclosures)